

CITY OF MARLBOROUGH OFFICE OF CITY CLERK Lisa M. Thomas 140 Main St. Marlborough, MA 01752 (508) 460-3775 FAX (508) 460-3723

MAY 4, 2015

Regular meeting of the City Council held on Monday, MAY 4, 2015 at 8:00 PM in City Council Chambers, City Hall. City Councilors Present: Pope, Oram, Ossing, Robey, Delano, Page, Elder, Tunnera, Irish, Clancy and Landers. Meeting adjourned at 8:29 PM.

Suspension of the Rules requested – granted

Mayor Vigeant introduced his new Executive Aide, Nicholas Milano.

ORDERED: That the **PUBLIC HEARING** On the Petition of Mass Electric Company and Verizon New England Inc. to install new p22-50 to be set approximately 52' from existing p23 and 175' from existing p22; p22-p50 will be used to feed new 3ph xfmr bank and oh quadruplex service to construction trailer at 200 Forest St. where proposed p22-50 will later be used for permanent service to feed pad mount for new Hotel, Order No. 15-1006168, all were heard who wish to be heard, hearing recessed at 8:07 PM.

Councilors Present: Pope, Ossing, Oram, Robey, Delano, Page, Elder, Tunnera, Irish, Clancy & Landers.

ORDERED: That the **PUBLIC HEARING** On the Application for Fuel Storage License, Discount Gas, 50 Main St., to increase Fuel Storage capacity from 15,000 to 18,000 gallons, Order No. 15-1006164, all were heard who wish to be heard, hearing recessed at 8:11 PM.

Councilors Present: Pope, Ossing, Oram, Robey, Delano, Page, Elder, Tunnera, Irish, Clancy & Landers.

ORDERED: That there being no objection thereto set **MONDAY**, **MAY 18, 2015** as date for a **PUBLIC HEARING** for the proposed FY16 budget as submitted by Mayor Vigeant in the amount of \$143,287,762.00 for review and appropriation in which this spending plan reflects an increase of 4.52% over the approved Fiscal Year 2015 budget, refer to **FINANCE COMMITTEE AND ADVERTISE**; adopted.

ORDERED: That the Marlborough Economic Development Corporation transfer request in the amount of \$731,875.00 which moves funds from Economic Development to MEDC Funding, refer to **FINANCE COMMITTEE**; adopted.

	CITY OF MARLBOROUGH											
	BUDGET TRANSFERS											
	DEPT:	Mayor				FISCAL YE	AR:	2015				
		FROM ACC	COUNT:			TO ACCOL	JNT:					
Available									Available			
Balance	Amount	Org Code	Object	Account Description:	Amount	Org Code	Object	Account Description:	Balance			
\$919,689.52	\$631,875.00	27000099	42440	Economic Development	\$631,875.00	11740006	53950	MEDC Funding	\$0.00			
	Reason:	To allow the	e MEDC to c	continue it's work in promoting	the economic develo	pment of the C	ity for FY16	j				
\$919,689.52	\$100,000.00	27000099	42440	Economic Development	\$100,000.00	11740006	53950	MEDC Funding	\$0.00			
	Reason:	To capitaliz	e a Revolvir	ng Loan Fund Progrram								
	\$731,875.00	Total			\$731,875.00	Total						

- ORDERED: That the Communication from Civil Engineer, Thomas DiPersio, re: Approval of Extension to the City's Sewer System for 412 South St., refer to **PUBLIC SERVICES COMMITTEE**; adopted.
- ORDERED: That there being no objection thereto set **MONDAY**, **JUNE 15**, **2015** as the date for a **PUBLIC HEARING** on the Application for Special Permit from Attorney Gadbois on behalf of Ferris Development 325 DJL Boulevard, LLC to construct a mixed use building, which will contain restaurants with drive-thru facilities, retail and office space at 325 Donald Lynch Blvd, refer to **URBAN AFFAIRS COMMITTEE AND ADVERTISE**; adopted.
- ORDERED: That the Application for Renewal of Junk Dealers/Second Hand License, Gerald Dumais, d/b/a, Dumais and Sons Second Hand Store, 67 Mechanic St., refer to **PUBLIC SERVICES COMMITTEE**; adopted.
- ORDERED: That the Minutes, Council on Aging, March 17, 2015, FILE; adopted.
- ORDERED: That the Minutes, Planning Board, April 6, 2015, FILE; adopted.
- ORDERED: That the School Committee, April 14, 2015, FILE; adopted.
- ORDERED: That the Minutes, Board of Assessors, April 1, 2015, FILE; adopted.
- ORDERED: That the following CLAIMS, refer to the LEGAL DEPARTMENT; adopted.
 - a. David Harding, 626 Concord Rd., residential mailbox claim 2(a).

There were no Reports of Committees.

ORDERED: That the Police Department transfer request in the amount of \$112,488.00 which moves funds from Fringes to Sick Leave Buy Back and Sergeants to fund the contractually obligated sick leave buyback due to two retiring members of the Police Department, **APPROVED**; adopted.

					CITY OF N	/ARLBOROUGH					
	BUDGET TRANSFERS										
	DEPT:	Police					FISCAL YE	EAR:	2015		
		FROM ACC	COUNT:				TO ACCOL	JNT:			
Available											Available
Balance	Amount	Org Code	Object	Account E	Description:	Amount	Org Code	Object	Account D	escription:	Balance
\$129,346.42	\$112,488.00	11990006	51500	Fringes		\$78,402.00	12100003	51920	Sick Leave I	Buy Back	\$0.00
		Retirement payout for 2 employees									
						\$34,086.00	12100001	50820	Sergeants		\$143,158.61
	\$112,488.00	Total				\$112,488.00	Total				

ORDERED: That the Fire Department transfer request in the amount of \$7,244.24 which moves funds from Fringes to Sick Leave Buy Back to fund the contractually obligated sick leave buyback due to a retiring member of the Fire Department, **APPROVED**; adopted.

		CITY OF MARLBOROUGH BUDGET TRANSFERS										
	DEPT:	FIRE					FISCAL YE	AR:	15			
		FROM AC	COUNT:				TO ACCOL	JNT:				
Available										Available		
Balance	Amount	Org Code	Object	Account	Description:	Amount	Org Code	Object	Account Description:	Balance		
\$187,516.60	\$7,244.24	11990006	51500	Fringe		\$7,244.24	1220003	51920	Sick Leave Buy Back	\$30,535.96		
	Reason:	Retirement	etirement payout of sick leave				Account ba	alance ins	ufficient			
	\$7,244.24	Total				\$7,244.24	Total					

ORDERED: That the Mayor's office transfer request in the amount of \$5,610.25 to fund the sick leave buyback and unused vacation payout due to a departing member of his staff, **APPROVED**; adopted.

	CITY OF MARLBOROUGH											
	BUDGET TRANSFERS											
	DEPT:	Mayor					FISCAL YE	EAR:	2015			
		FROM ACC	COUNT:				TO ACCOL	JNT:				
Available											Available	
Balance	Amount	Org Code	Object	Account E	Description:	Amount	Org Code	Object	Account Descript	ion:	Balance	
\$18,400.00	\$5,610.25	11330002	50770	Treasurer-S	Senior Clerk	\$1,000.00	11210003	51920	Sick Leave Buy Bac	k	\$0.00	
		Surplus due to prior vac		acancy			Sick leave due to depa		arting employee			
						\$4,610.25	11210001	50321	Executive Aide to M	ayor	\$14,023.96	
							Vacation d	ue to depar	ting employee			
	\$5,610.25	Total				\$5,610.25	Total					

ORDERED: That the following OPEB Trust Investment Policy Statement, APPROVED; adopted.

CITY OF MARLBOROUGH OPEB TRUST INVESTMENT POLICY STATEMENT

The primary purpose of this Investment Policy Statement (the "IPS") is to provide a clear understanding regarding the City of Marlborough's (the "City") OPEB Trust's (the "Trust") investment objectives, performance goals, and risk tolerance.

A. Scope

This IPS applies to all funds that are separately designated as long-term OPEB funds for the City or any of its separately identified enterprises. Any additional contributions to the Trust will be maintained in the same manner.

B. Authority

Massachusetts General Law Chapter 32B, Section 20 allows a city, town, district, county or municipal lighting plant to set up a special trust fund, the Other Post Employment Benefits (OPEB) Liability Trust Fund. The governmental unit's treasurer is the custodian of the fund or in the case of a light plant, an officer designated by the board. Investment of fund monies by the custodian must be consistent with the prudent person standard set forth in Massachusetts General Law Chapter 203C for private trust funds. Interest earned on the investment of fund monies belongs to the fund.

C. Diversification

The following asset classes can be included in the Trust in order to construct a diversified investment portfolio that is both prudent and appropriate given the City's actuarial assumed discount rate, target rate of return, investment objective, and risk tolerance. The investment parameters and asset allocation definitions that will govern the Investment Manager of the diversified portfolio are included in the addendums to this IPS.

Equities

The primary objective of the Trust's equity allocation is to provide long-term total returns that are, at a minimum, consistent with appropriate broad market indexes through full market cycles.

The Investment Manager of the diversified portfolio can purchase and manage the equity allocation using individual equities, such as domestic common stocks, preferred stocks, and/or American-Depository Receipts (ADRs).

The Investment Manager can also utilize other investments such as, mutual funds, exchange traded funds, closed-end funds, etc. Total equity exposure is able to include, both domestic and international equities, both developed and emerging countries and geographic regions, as well as large-, mid-, and small-market capitalization weighted companies. Direct holdings of common stock, preferred stock, and/or ADRs in any one company should not exceed 5% of the market value of the invested portfolio.

Investing directly in real estate, private placements, letter stock, or initial public offerings is strictly prohibited. The Investment Manager of the diversified portfolio shall not engage directly in margin transactions, short sales, or any other leveraged or inverse investment vehicles. However, mutual funds, exchange-traded funds, and closed-end funds, selected by the Investment Manager, may engage in margin, leverage, and/or short sales. Investing directly in unit-investment trusts (UITs) and business development companies (BDCs) are strictly prohibited.

Fixed Income

The primary objectives of the Trust's fixed income allocation are to preserve capital and generate a reasonable level of cash flow. The secondary objective is to provide price returns that exhibit lower correlation to the broad global equity markets in order to reduce the overall risk of the portfolio.

The Investment Manager of the diversified portfolio can purchase and manage the fixed income allocation using individual bonds that are United States Dollar denominated only. Issuer selection can include domestic corporate bonds and any obligations of the United States Government, the Federal National Mortgage Association (FNMA), the Federal Home Loan Bank (FHLB), the Federal Farm Credit Bureau (FFCB), and the Federal Home Loan Mortgage Company (FHLMC).

The Investment Manager can also utilize other investment vehicles such as, mutual funds, exchange traded funds, closed-end funds, etc. Total fixed income exposure is able to include, both domestic and international bonds, both developed and emerging countries and geographic regions. All fixed income investment vehicles shall be United States Dollar denominated only. Direct holdings of individual corporate bonds in any one company should not exceed 5% of the market value of the invested portfolio; however, this is not applicable to the United States Government and the approved United States Agencies. Lower-quality investments may only be held through diversified vehicles, such as mutual funds or exchange-traded funds.

Investing directly in real estate, mortgages, collateral or non-collateral loans, private placements, fixed income or interest rate futures, or any other specialized fixed income ventures is strictly prohibited. Investing directly in unit-investment trusts (UITs) and business development companies (BDCs) are strictly prohibited.

Alternative Investments

The primary objective of the Trust's alternative allocation is to provide long-term capital appreciation that is less correlated to broad global equity and fixed income indexes.

The Investment Manager of the diversified portfolio can only purchase those strategies that are deemed to be alternative through daily-liquid diversified investment vehicles such as, mutual funds, exchange-traded funds, closed-end funds, etc.

Investing directly in unit-investment trusts (UITs) and business development companies (BDCs) are strictly prohibited.

Cash and Cash Equivalents

Cash will be maintained to provide periodic cash distributions, if and when necessary. Cash will not normally be held as a strategic investment asset, although the Investment Manager may seek to allow cash to build to the maximum level in times of market uncertainty.

D. Specific Risks

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The City will manage credit risk several ways. There will be no limit to the amount of United States Treasury and United States Government Agency obligations.

In regards to fixed-income investments, the City will only purchase investment grade securities. Lower-quality investments may only be held through diversified vehicles, such as mutual funds or exchange-traded funds. Investments in fixed income securities will be made primarily for income and capital preservation.

Custodial Risk

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party.

The City will review the financial institution's financial statements and the background of the sales representative. The intent of this qualification is to limit the City's exposure to only those institutions with a proven financial strength, Capital adequacy of the firm, and overall affirmative reputation in the municipal industry.

Further, all securities not held directly by the City, will be held in the City's name and tax identification number by a third party custodian approved by the Treasurer and evidenced by safekeeping receipts showing individual CUSIP numbers for each security.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

The City will minimize Concentration of Credit Risk by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. As stated above, securities of a single corporate issuer (with the exception of the United States Government and its Agencies) will not exceed 5% of the portfolio value.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

The City will manage interest rate risk by managing duration in the Trust.

Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign monetary exchange rates will adversely affect the fair value of an investment or a deposit.

The City will, as much as feasible, mitigate foreign currency risk.

E. Standards of Care

The standard of prudence to be used by the Treasurer shall be the "Prudent Person" standard and shall be applied in the context of managing an overall portfolio. The Treasurer acting in accordance with written procedures and this IPS, and exercising reasonable due diligence, shall be relieved of personal responsibility for an individual security's credit risk or market price changes, provided the purchases and sale of securities is carried out in accordance with the terms of this IPS.

Investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion, and intelligence exercise in the management of their own affairs; not for speculation, but for investment considering the probable safety of their capital as well as the probable income to be derived.

In addition this section would also apply to M.G.L. Chapter 44 Section 55A which refers to the liability of the Treasurer for losses due to bankruptcy.

F. Ethics

The Treasurer shall refrain from any personal activity that may conflict with the proper execution of the investment program or which could impair or appear to impair ability to make impartial investment decisions. The Treasurer shall disclose to the Mayor any material financial interest in financial institutions that do business with the City. They shall also disclose any large personal financial investment positions or loans that could be related to the performance of the City's investments.

G. Relationship with Financial Institutions

Financial institutions should be selected first and foremost with regard to their financial soundness and stability. Brokers should be recognized, reputable dealers. All cash and securities shall be held in either a bank that is allowable for the deposit of public funds, provided funds on deposit are insured by the Federal Deposit Insurance Corporation (FDIC), or in an Investment Brokerage Account that is insured by the Securities Investor Protection Corporation (SIPC). If a banking institution is selected as manager, the City will subscribe to Veribanc[©], a recognized bank rating service.

The Treasurer shall require any brokerage houses and broker/dealers, wishing to do business with the City, to supply the following information to the Treasurer:

- Annual financial statements
- If acting as a Registered Investment Adviser, Form ADV Part II report
- Errors & Omissions insurance amounting to, at a minimum, the total fair market value of the Trust Funds Portfolio.
- A statement that the Advisor has read the City's IPS and will comply with it on an annual basis
- Annual review all advisors through www.finra.org: Broker Check

H. Reporting Requirements

On a quarterly basis, a report containing the following information will be prepared by the Treasurer and distributed to the Mayor, as appropriate. The quarterly report will include the following information, as a minimum requirement:

- A listing of the individual accounts and individual securities held at the end of the reporting period.
- A listing of the short-term investment portfolio by security type and maturity to ensure compliance with the diversification and maturity guidelines established in the "Diversification" section of this IPS.
- A summary of the income earned on a monthly basis and year-to-date basis shall be reported.
- The Treasurer shall include in the report a brief statement of general market and economic conditions and other factors that may affect the City's cash position.
- The report should demonstrate the degree of compliance with the tenets set forth in the IPS.
- I. Performance Measurement and Evaluation
 - The individual and custom benchmarks that will be monitored for performance reporting and analysis of the Trust's portfolio are stated and described in the addendums to this IPS.
 - It is expected that the respective asset classes of the Trust's diversified portfolio will outperform their respective benchmarks, net of fees and expenses, on a long term (market cycle) basis.
- K. Supervision
 - The Treasurer will meet with the investment manager(s) as frequently as semiannually to monitor the performance of the funds and the investment manager(s) compliance with these guidelines. The Treasurer will receive and review portfolio management reports quarterly.
 - The Treasurer will review this Investment Policy Statement at least once a year to ensure that it remains appropriate and complete.
 - The Treasurer has the option to put the management of funds out for bid periodically, and may consider such option not less frequently than every five years, through a request for information, request for proposal, or similar process as required by law or town policy.
- L. Legal References
 - Massachusetts General Law Chapter 32B, Section 20
 - Massachusetts General Law Chapter 203C, Section 1 through 11

I ______, Treasurer of the City of Marlborough have reviewed this IPS and will manage the City's OPEB Trust under my control in accordance with this IPS and any attached Addendums.

Treasurer's Signature

Treasurer's Printed Name

Date

ADDENDUM #1 INVESTMENT PARAMETERS AS OF 4/1/2015

The information contained herein shall dictate the long-term asset allocation targets as well as minimum and maximum parameters, when applicable, that will govern the management of the investable portion of the Trust. The methodology for determining specific security and investment strategy definitions is detailed in Addendum #2.

Category	Min	Target	Max
Equity	20%	25%	30%
Domestic Equity	10%	15%	20%
International Equity	5%	10%	15%
Preferred Equity	0%	0%	10%
Balanced	0%	0%	10%
Fixed Income	65%	75%	85%
Domestic Bonds	55%	65%	75%
U.S. Treasuries & Agencies	20%	25%	30%
Corporates & Diversified Investment Vehicles	35%	40%	45%
International Bonds	5%	10%	15%
Alternatives	0%	0%	10%
Cash / Short Term	0%	0%	10%
Total		100%	

Treasurer's Signature

Date

Asset Class	Asset Category	Morningstar Category					
		Large-Cap Blend	Energy				
		Large-Cap Growth	Financial				
		Large-Cap Value	Healthcare				
	Large Cap	Communications	Industrials				
		Consumer Cyclical	Technology				
Dama (in English		Consumer Defensive	Utilities				
Domestic Equity		Consumer Staples	Miscellaneous Sector				
	Magaz	Mid-Cap Blend	Mid-Cap Value				
	Mid Cap	Mid-Cap Growth	-				
	Samell Com	Small-Cap Blend	Small-Cap Value				
	Small Cap	Small-Cap Growth	-				
	Preferred Equity	Preferred Stock					
		Foreign Large-Cap Blend	Foreign Small/Mid Blend				
		Foreign Large-Cap Growth	Foreign Small/Mid Growth				
	Developed	Foreign Large-Cap Value	Foreign Small/Mid Value				
	-	World Stock	Japan				
International Equity		Europe	*				
		Emerging Markets	Pacific/Asia				
		India	Pacific/Asia ex-Japan				
	Emerging Markets	Latin America	Miscellaneous Region				
		China	C				
		Aggressive Allocation	World Allocation				
		Moderate Allocation	Target Date				
Balanced	Balanced	Conservative Allocation	Retirement Income				
		Tactical Allocation					
		Corporate Bond	Muni National Intermediate				
		Inflation Protected Bond	Muni National Long-Term				
		Intermediate Gov't Bond	Muni National Short-Term				
	Investment Grade	Intermediate Term Bond	Muni Single State				
		Long-Term Bond	Short-Term Bond				
Domestic Bond		Long-Term Gov't	Short-Term Gov't Bond				
		Stable Value	Ultrashort Bond				
	Multisector	Multisector Bond					
	TT-1 XZ-14	High-Yield Bond	Bank Loans				
	High Yield	High-Yield Muni					
T 1D 1	World Bond	World Bond					
International Bond	Emerging Markets Bond	Emerging Markets Bond					
		Long/Short Equity	Market Neutral				
	Equity Alternatives	Private Equity					
	Bond Alternatives	Nontraditional Bond					
	DestExtern	Real Estate	Global Real Estate				
	Real Estate	Direct Property					
Alternatives	Managed Futures	Managed Futures	Currency				
		Arbitrage	Precious Metals				
		Hedge Funds	Commodities				
	Other Alternatives	Multi-Alternative	Natural Resources				
		Trading/Tactical	Bear Market				

ADDENDUM #2 ASSET ALLOCATION DEFINITIONS AS OF 4/1/2015

Treasurer's Signature

Date

100%

ADDENDUM #3 PERFORMANCE REPORTING AS OF 4/1/2015

The information contained herein shall dictate the individual and blended benchmark(s), when applicable, to be utilized in monitoring the performance of the investable assets of the Trust.

Category	Index	Percentage
Equity	MSCI AC World Index	25%
	MSCI AC Wolld lildex	23%
Domestic Equity		
International Equity		
Preferred Equity		
Balanced		0%
Fixed Income	Barclays Capital US Aggregate Bond	75%
Domestic Bonds		
U.S. Treasuries & Agencies		
Corporates & Diversified Investment Vehicles		
International Bonds		
Alternatives	HFRI Fund of Funds Composite	0%
Cash / Short Term	US T-Bills	0%

Treasurer's Signature

Total

Date

Yea: 11-Nay: 0 Yea: Delano, Page, Elder, Tunnera, Irish, Clancy, Landers, Ossing, Pope, Robey & Oram ORDERED: That the OPEB transfer request in the amount of \$5,000,000.00 which will mark the inaugural deposit towards the City's unfunded post-employment liability, better known as OPEB, **APPROVED**; adopted.

	CITY OF MARLBOROUGH											
	BUDGET TRANSFERS											
	DEPT:	Mayor					FISCAL YE	AR:	2015			
		FROM ACC	COUNT:				TO ACCOL	INT:				
Available											Available	
Balance	Amount	Org Code	Object	Account D	escription:	Amount	Org Code	Object	Account De	escription:	Balance	
\$5,000,000.00	\$5,000,000.00	83600	32726	Stabilization	- OPEB	\$5,000,000.00	8759910	49761	OPEB Trust		\$0.00	
	Reason:	Transfer fu	nds designa	ited for OPEB	to new trust							
	\$5,000,000.00	Total				\$5,000,000.00	Total					

Yea: 11-Nay: 0

Yea: Delano, Page, Elder, Tunnera, Irish, Clancy, Landers, Ossing, Pope, Robey & Oram

- ORDERED: That the Application for Renewal of Junk Dealers/Second Hand License, ecoATM, Inc., 601 Donald Lynch Blvd., **APPROVED**; adopted.
- ORDERED: That the Application for Renewal of Junk Dealers/Second Hand License, Jean Rabelo, d/b/a Post Road Used Auto Parts of Marlboro, Inc., 785 Boston Post Rd., **APPROVED**; adopted.
- ORDERED: That the "Panther Trail" Conceptual Plan, APPROVED; adopted.
- ORDERED: That the "Boroughs Trail" Conceptual Plan, APPROVED; adopted.
- ORDERED: There being no further business, the regular meeting of the City Council is herewith adjourned at 8:29 PM.